

STAFF REPORT

DATE: October 8, 2019

TO: City Council

FROM: Mike Webb, City Manager
Kelly Stachowicz, Assistant City Manager
Zoe Mirabile, City Clerk

SUBJECT: Transition to District Elections – Public Hearing #3 Draft Maps

Recommendation

1. Receive a presentation from staff and the demographer on draft district maps.
2. Hold public hearing to receive public comment regarding the draft City Council voting district boundaries and the sequencing of elections.
3. Provide direction to staff and the demographer on preferred map(s), proposed revisions to the draft maps, or requests for additional map options. The revised maps and/or additional map options will be considered by City Council at public hearing #4 on October 22, 2019 when City Council must make the final map selection and introduce an ordinance with the district boundaries and election sequencing.
4. Provide direction to staff on the sequencing of the elections for districts (2020 and 2022) within map options, including whether City Council is interested in having more than one sequencing option for each proposed map. City Council must make the final selection related to the sequencing of elections that accompanies the final district boundaries map chosen on October 22, 2019.

Fiscal Impact

By transitioning voluntarily to districts, the City is not exposed to potentially high costs of litigation. The costs to transition to district-based elections include the costs of the demographer (approximately \$35,000), to be paid out of the existing budget, and staff time to complete the process, which is also included as part of the existing budget. Additionally, the City will be required by law to pay up to \$30,000 in attorney fees to Rexroad Law.

Should the City Council choose to move from a 5-member City Council to a 7-district system, there would be additional costs to add two council members. The direct cost increase is estimated to total approximately \$100,000 per year, although this may vary based on individual council members. Costs include Council salaries, benefits, stipend and travel, equipment and other operational charges specific to the City Council. Indirect costs are unknown at this time but would include staff time spent for and with two additional councilmembers. If the Council chooses to consider more than five districts, staff will return at a later date with information about additional fiscal impacts and organizational considerations related to an increase in the number of districts.

Council Goal(s)

The transition to district elections does not pertain to a specific Council Goal, however, it falls under the Goal to secure a safe, healthy, equitable community.

Background and Analysis

The City of Davis is in the process of transitioning to city council voting districts, a process laid out by the California Voting Rights Act (CVRA). This is the third in a series of five public hearings on the transition; this public hearing focuses on input, discussion and direction on the draft maps and on the proposed sequencing of the voting for each district proposed within each of the five maps. Additional background material can be found at www.cityofdavis.org/districts.

In order to reach this stage of draft maps, the City, working with demographer Paul Mitchell of Redistricting Partners, has asked the community for input through a variety of mechanisms. These include requests for people to complete “Communities of Interest” forms, either online or on paper; holding a community workshop to allow participants to learn about the process and try their hand at drawing maps; receiving public testimony at two public hearings held on September 3 and 10; and providing information about the process at the Davis Farmers Market. Redistricting Partners has taken all of the input, along with 2010 census population data and other information, and has provided five (5) separate draft maps for consideration, three 5-district maps and two 7-district maps.

Each map has data included with it to show the 2010 population count within the District, as each District is required to have approximately equal population. The data also include the percentages of other demographic groups, such as racial/ethnic minorities, or communities of interest, such as renters.

Redistricting Partners will provide additional information at the City Council meeting to detail the considerations used in developing the attached draft maps.

In addition to the actual draft maps, staff has included proposed sequencing for each map.

- For the 5-district maps, staff proposes that the districts where the most recently elected councilmembers (Carson, Partida) reside come up for election in 2022, at the same time as the two council seats previously elected at large would otherwise be up for election. The remaining three districts would all come up for election in 2020.
- Sequencing on the 7-district elections is slightly more complicated. Again, the two districts where the most recently elected council members reside would be recommended for the 2022 election, as that coincides with the end of their terms. However, a total of five districts would need to be elected in 2020 in order to become a 7-member City Council. Staff proposes that four of these be for four-year terms and one district be for an initial two-year term, with another election, for a four-year term, in 2022. This results in ongoing Council elections of four districts in one year and three districts at the next election.

The City Council has the opportunity at this public hearing to provide direction to the demographer and/or to staff on any desired changes to the maps or the proposed sequencing. City Council may also request additional map options for consideration at the next public hearing. These map options will be made available to the public on October 15, 2019. The City Council will need to choose and approve one map and accompanying sequencing of elections at the next meeting, on October 22, and introduce an ordinance to adopt the preferred map

The maps are also posted on the city webpage at www.cityofdavis.org/districts and members of the public may provide input on the draft maps, either utilizing the survey posted online with the draft maps or by sending an email to districts@cityofdavis.org

The remainder of the process is as follows:

October 15 Revised District Maps Released (tentative)

October 19 Tabling at Davis Farmers Market

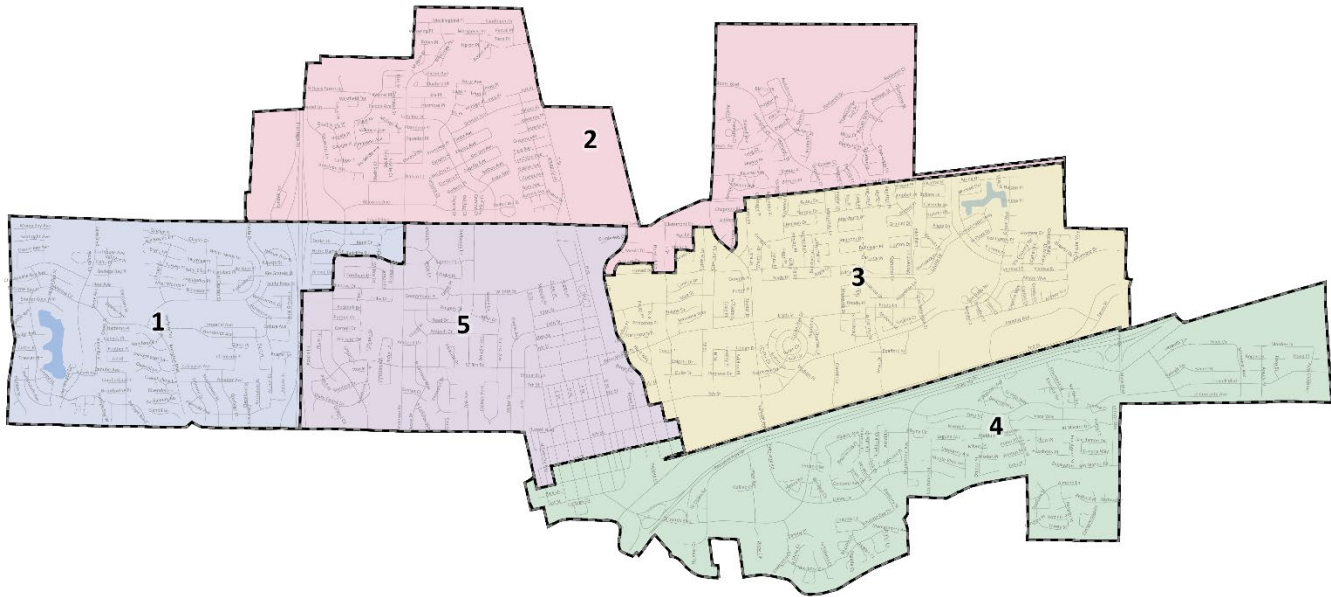
October 22 Public Hearing #4 (Determine Final Map/Introduce Ordinance Transitioning to District Elections)

November 5 Public Hearing #5 (Adoption of Ordinance)

Attachments

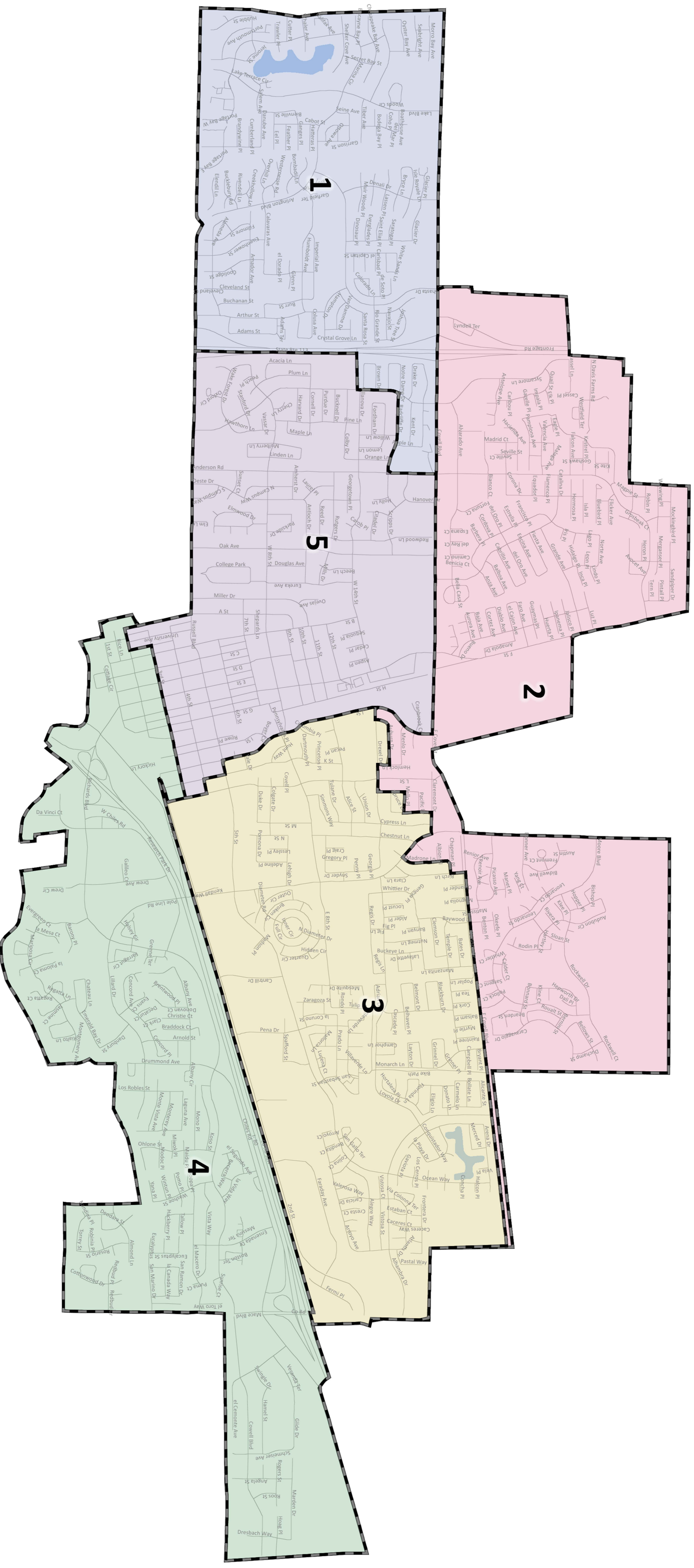
1. Draft Maps

Davis Five-District Option #1

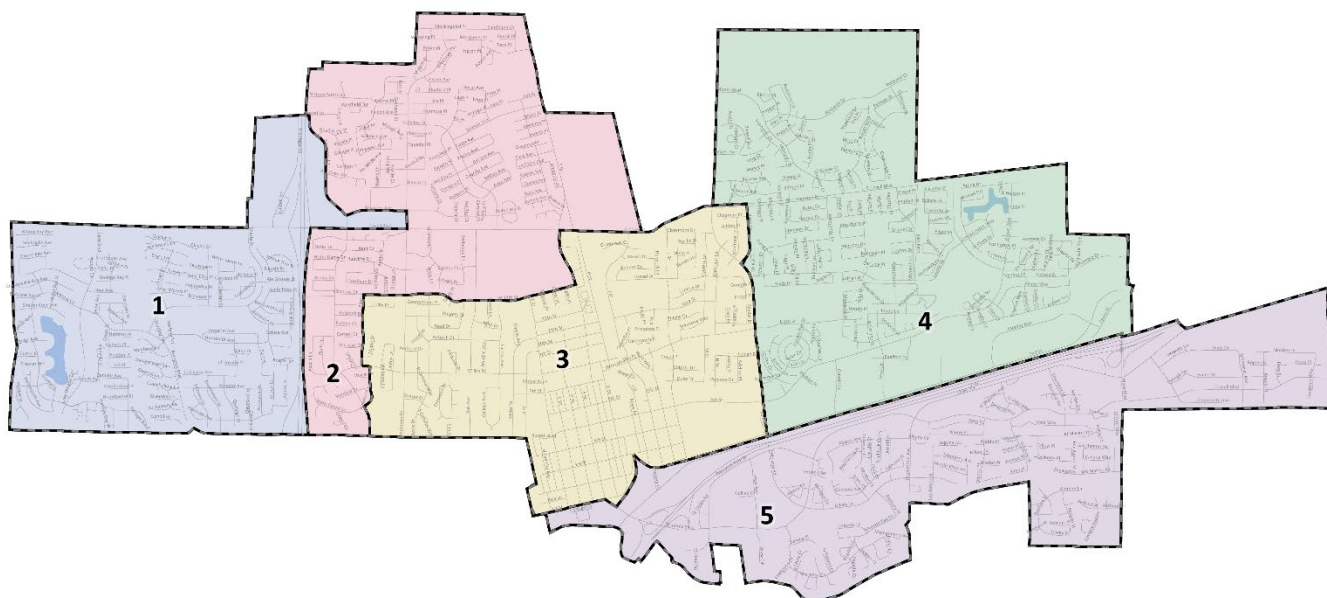


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Total Population - Decennial Census											
Population		Deviation		Latino		Asian		Black		White	
District 1	13,107	(17)	-0.1%	1,414	11%	2,782	21%	294	2%	8,742	67%
District 2	13,145	21	0.2%	1,610	12%	2,950	22%	256	2%	8,593	65%
District 3	13,123	(1)	0.0%	1,929	15%	2,172	17%	319	2%	8,972	68%
District 4	13,120	(4)	0.0%	1,679	13%	3,422	26%	328	3%	7,927	60%
District 5	13,127	3	0.0%	1,540	12%	3,029	23%	331	3%	8,337	64%
ESTIMATED Population - American Community Survey											
Estimated Population		Est. Growth		Latino		Asian		Black		White	
District 1	13,347	240	2%	1,478	11%	3,049	23%	209	2%	8,645	65%
District 2	13,218	73	1%	1,779	13%	3,098	23%	204	2%	8,104	61%
District 3	12,278	(845)	-6%	2,075	17%	1,934	16%	173	1%	8,275	67%
District 4	14,187	1,067	8%	2,383	17%	3,698	26%	677	5%	8,150	57%
District 5	13,635	508	4%	1,989	15%	2,697	20%	212	2%	8,928	65%
ESTIMATED Citizen Voting Age Population - American Community Survey											
CVAP Population		2015_US_H18+		2015_US_Wh18+		2015_US_Bl18+		2015_US_Asn18+			
District 1	10,209	953	9%	6,713	66%	129	1%	2,014	20%		
District 2	9,828	1,173	12%	5,818	59%	164	2%	2,233	23%		
District 3	8,735	1,304	15%	5,854	67%	159	2%	1,078	12%		
District 4	9,826	1,076	11%	5,340	54%	389	4%	2,608	27%		
District 5	10,866	1,299	12%	6,996	64%	138	1%	1,769	16%		
Houses - American Community Survey											
Households		Built 2010+		Multi-Unit		Renter		Homeowner			
District 1	5,099	110	2%	2,406	46%	2,989	59%	2,110	41%		
District 2	5,045	2	0%	2,038	39%	2,451	49%	2,594	51%		
District 3	4,719	124	3%	1,381	28%	2,101	45%	2,618	55%		
District 4	4,800	35	1%	2,021	40%	2,883	60%	1,917	40%		
District 5	5,210	38	1%	3,012	55%	3,750	72%	1,460	28%		

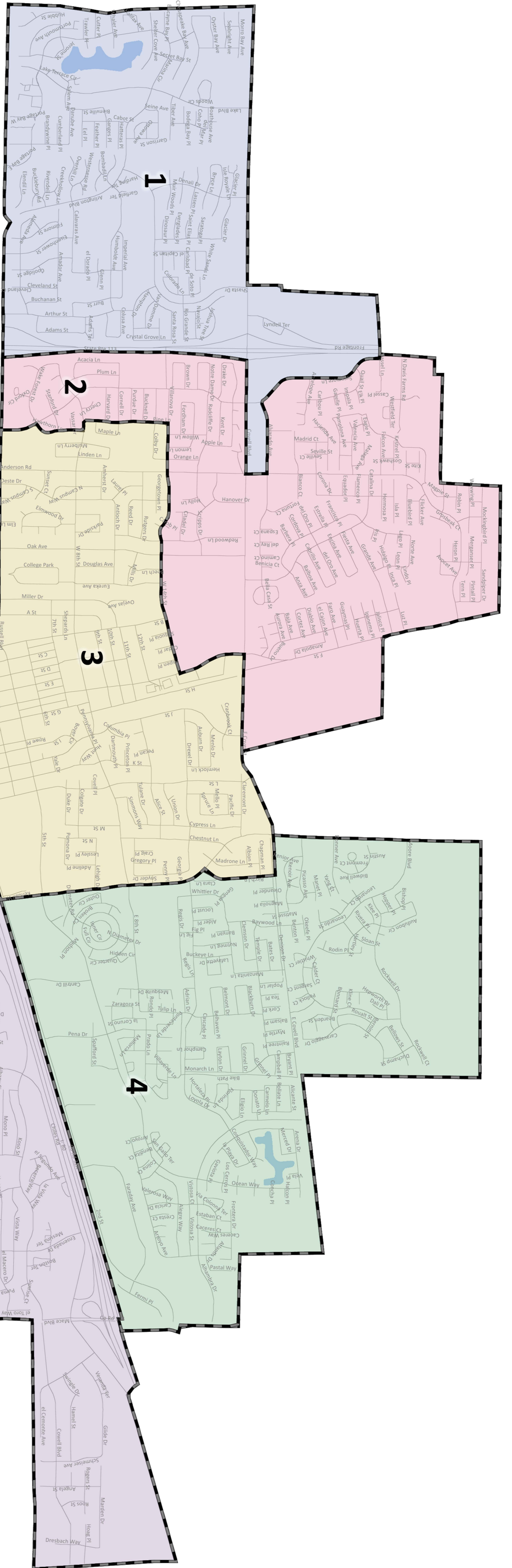


Davis Five-District Option #2

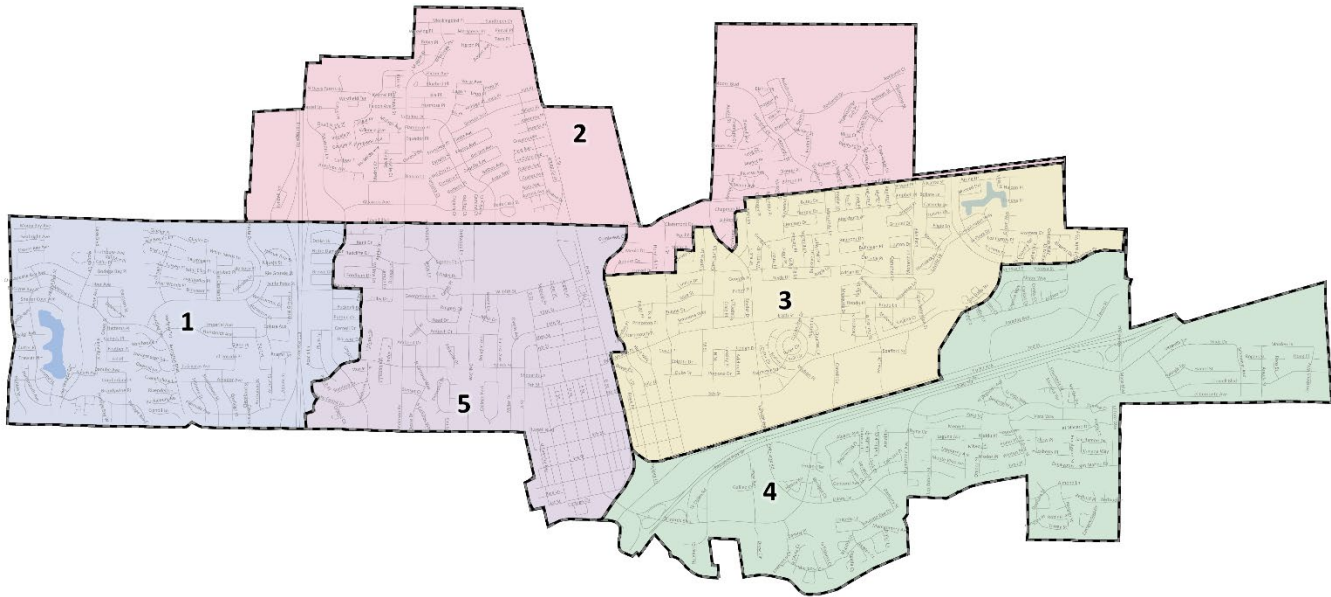


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Total Population - Decennial Census											
Population		Deviation		Latino		Asian		Black		White	
District 1	12,948	(176)	-1.3%	1,423	11%	2,832	22%	282	2%	8,547	66%
District 2	13,435	311	2.4%	1,558	12%	3,430	26%	335	2%	8,253	61%
District 3	13,488	364	2.8%	1,798	13%	2,194	16%	280	2%	9,407	70%
District 4	13,071	(53)	-0.4%	1,756	13%	2,536	19%	304	2%	8,778	67%
District 5	12,680	(444)	-3.4%	1,637	13%	3,363	27%	327	3%	7,586	60%
ESTIMATED Population - American Community Survey											
Estimated Population		Est. Growth		Latino		Asian		Black		White	
District 1	12,962	14	0%	1,642	13%	2,949	23%	233	2%	8,279	64%
District 2	13,467	32	0%	1,663	12%	3,657	27%	184	1%	7,709	57%
District 3	13,403	(85)	-1%	2,090	16%	2,185	16%	203	2%	9,472	71%
District 4	12,981	(90)	-1%	1,949	15%	2,035	16%	180	1%	8,733	67%
District 5	13,852	1,172	9%	2,360	17%	3,650	26%	675	5%	7,909	57%
ESTIMATED Citizen Voting Age Population - American Community Survey											
CVAP Population		2015_US_H18+		2015_US_Wh18+		2015_US_Bl18+		2015_US_Asn18+			
District 1	10,022	1,134	11%	6,390	64%	164	2%	1,940	19%		
District 2	10,595	1,215	11%	6,047	57%	138	1%	2,632	25%		
District 3	10,583	1,269	12%	7,331	69%	117	1%	1,339	13%		
District 4	8,732	1,124	13%	5,833	67%	173	2%	1,213	14%		
District 5	9,532	1,063	11%	5,120	54%	387	4%	2,578	27%		
Houses - American Community Survey											
Households		Built 2010+		Multi-Unit		Renter		Homeowner			
District 1	4,988	101	2%	2,425	47%	2,974	60%	2,014	40%		
District 2	4,883	16	0%	2,104	41%	2,713	56%	2,170	44%		
District 3	5,667	48	1%	3,132	52%	3,914	69%	1,753	31%		
District 4	4,730	109	2%	1,241	25%	1,866	39%	2,864	61%		
District 5	4,605	35	1%	1,956	41%	2,707	59%	1,898	41%		

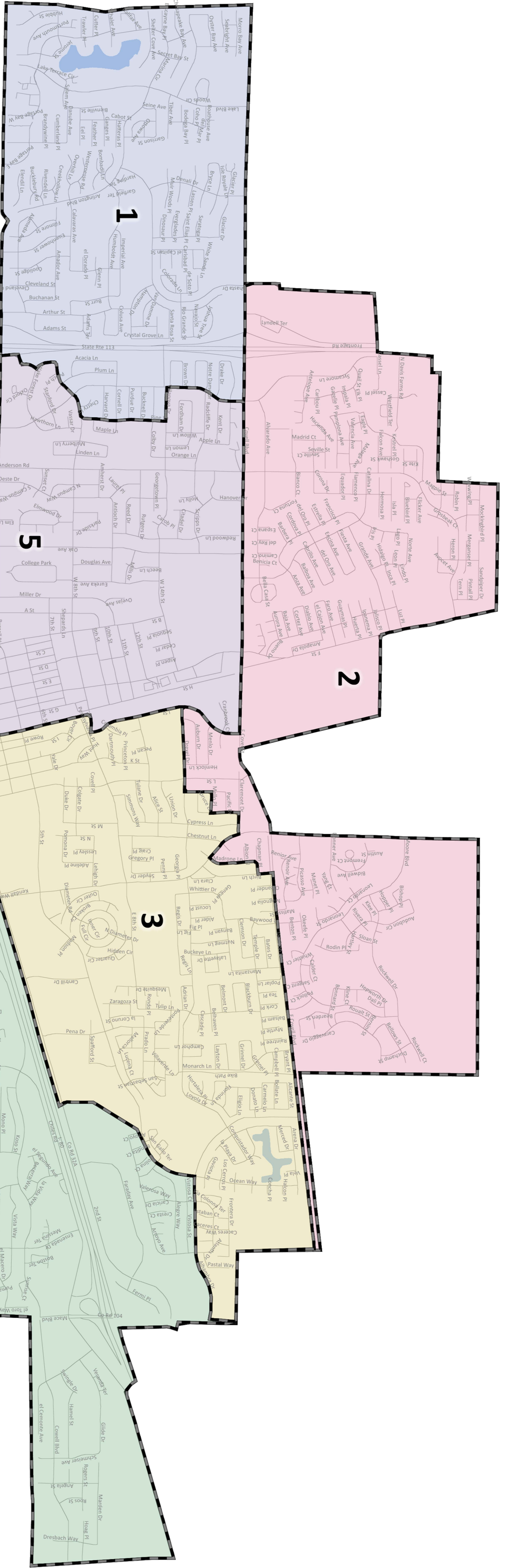


Davis Five-District Option #3

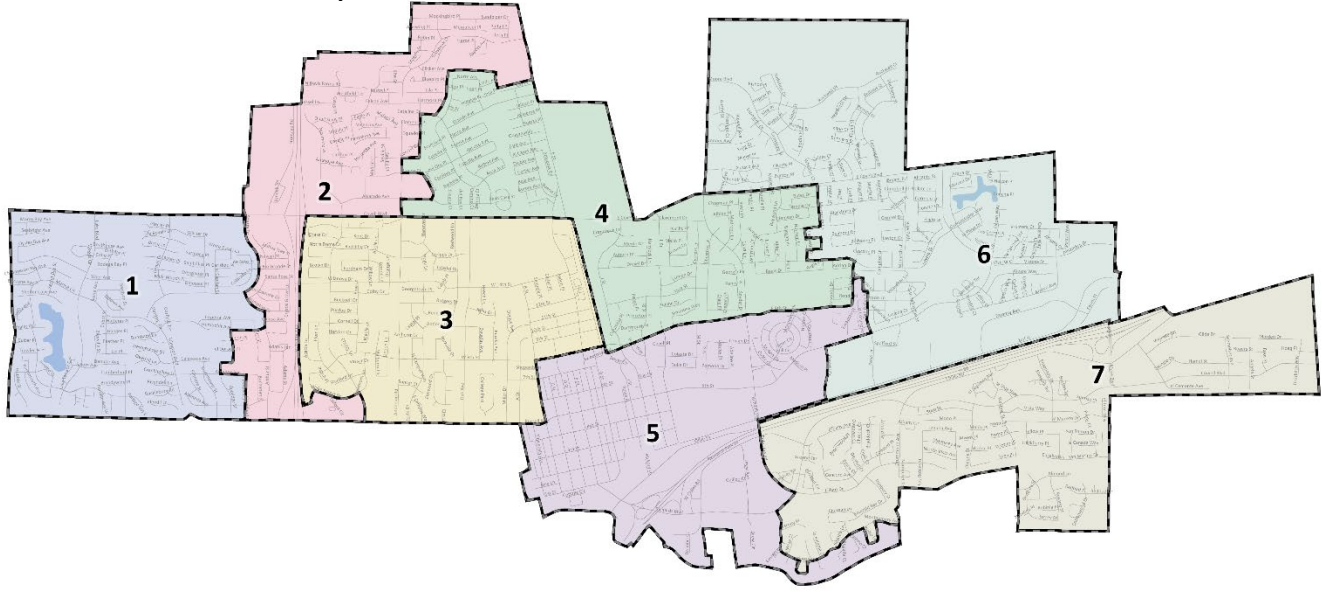


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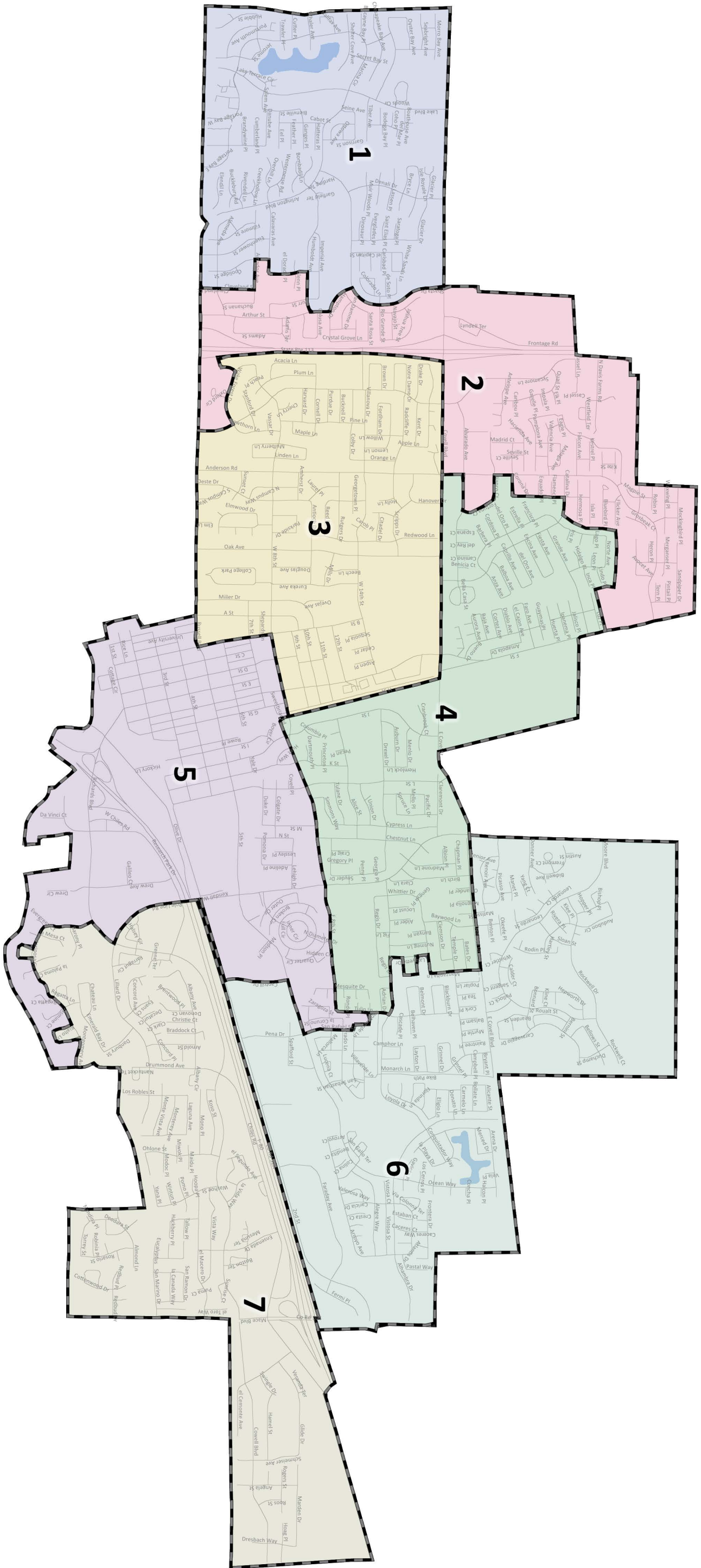
Total Population - Decennial Census											
Population		Deviation		Latino		Asian		Black		White	
District 1	13,334	210	1.6%	1,438	11%	2,660	20%	295	2%	9,077	68%
District 2	13,207	83	0.6%	1,612	12%	2,953	22%	256	2%	8,652	66%
District 3	12,667	(457)	-3.5%	1,833	14%	1,999	16%	298	2%	8,778	69%
District 4	13,868	744	5.7%	1,827	13%	3,744	27%	362	3%	8,198	59%
District 5	12,546	(578)	-4.4%	1,462	12%	2,999	24%	317	3%	7,866	63%
ESTIMATED Population - American Community Survey											
Estimated Population		Est. Growth		Latino		Asian		Black		White	
District 1	13,452	118	1%	1,525	11%	3,146	23%	196	1%	8,605	64%
District 2	13,278	71	1%	1,788	13%	3,108	23%	207	2%	8,141	61%
District 3	12,213	(454)	-4%	1,954	16%	1,805	15%	193	2%	8,258	68%
District 4	14,621	753	5%	2,603	18%	3,809	26%	672	5%	8,454	58%
District 5	13,101	555	4%	1,834	14%	2,608	20%	207	2%	8,644	66%
ESTIMATED Citizen Voting Age Population - American Community Survey											
CVAP Population		2015_US_H18+		2015_US_Wh18+		2015_US_Bl18+		2015_US_Asn18+			
District 1	10,267	1,016	10%	6,676	65%	135	1%	2,030	20%		
District 2	9,879	1,181	12%	5,849	59%	165	2%	2,241	23%		
District 3	8,747	1,203	14%	6,061	69%	179	2%	940	11%		
District 4	10,069	1,223	12%	5,363	53%	384	4%	2,715	27%		
District 5	10,502	1,182	11%	6,772	64%	116	1%	1,776	17%		
Houses - American Community Survey											
Households		Built 2010+		Multi-Unit		Renter		Homeowner			
District 1	5,053	101	2%	2,369	45%	2,814	56%	2,239	44%		
District 2	5,072	2	0%	2,061	39%	2,454	48%	2,618	52%		
District 3	4,681	124	3%	1,454	30%	2,249	48%	2,432	52%		
District 4	4,984	35	1%	2,012	39%	2,889	58%	2,095	42%		
District 5	5,083	47	1%	2,962	55%	3,768	74%	1,315	26%		



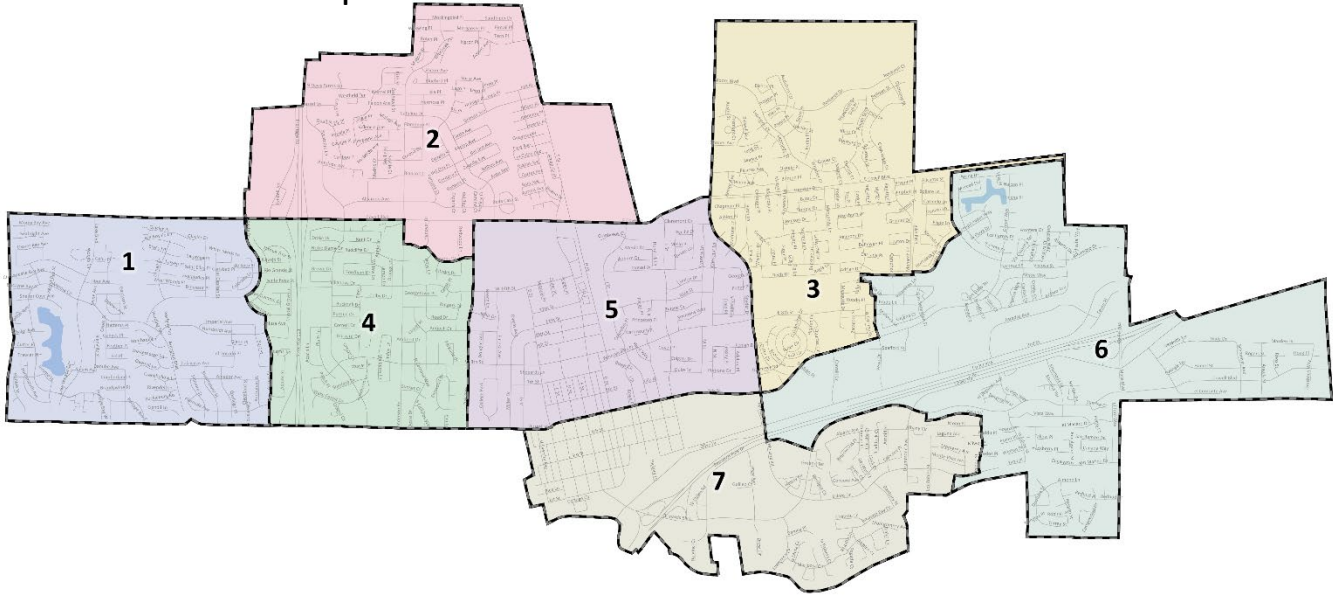
Davis Seven-District Option #1



Total Population - Decennial Census											
Population		Deviation		Latino		Asian		Black		White	
District 1	9,422	47	0.5%	1,000	11%	1,651	18%	189	2%	6,700	71%
District 2	9,043	(332)	-3.5%	1,100	12%	2,664	29%	195	2%	5,173	57%
District 3	9,452	77	0.8%	945	10%	2,084	22%	255	3%	6,221	66%
District 4	9,318	(57)	-0.6%	1,374	15%	1,561	17%	206	2%	6,335	68%
District 5	9,769	394	4.2%	1,336	14%	2,399	25%	252	3%	5,891	60%
District 6	9,454	79	0.8%	1,273	13%	2,004	21%	191	2%	6,255	66%
District 7	9,164	(211)	-2.3%	1,144	12%	1,992	22%	240	3%	5,996	65%
ESTIMATED Population - American Community Survey											
Estimated Population		Est. Growth		Latino		Asian		Black		White	
District 1	9,557	135	1%	998	10%	1,781	19%	150	2%	6,575	69%
District 2	8,733	(310)	-3%	1,214	14%	2,799	32%	169	2%	4,500	52%
District 3	9,996	544	6%	1,333	13%	2,277	23%	110	1%	6,319	63%
District 4	8,771	(547)	-6%	1,307	15%	1,572	18%	178	2%	5,896	67%
District 5	10,500	731	7%	2,026	19%	2,180	21%	561	5%	6,428	61%
District 6	9,553	99	1%	1,312	14%	1,741	18%	142	1%	6,366	67%
District 7	9,555	391	4%	1,514	16%	2,126	22%	165	2%	6,018	63%
ESTIMATED Citizen Voting Age Population - American Community Survey											
CVAP Population		2015_US_H18+		2015_US_Wht18+		2015_US_Bl18+		2015_US_Asn18+			
District 1	7,369	675	9%	5,086	69%	112	2%	1,181	16%		
District 2	6,741	922	14%	3,580	53%	132	2%	1,802	27%		
District 3	7,810	792	10%	4,763	61%	63	1%	1,629	21%		
District 4	6,882	887	13%	4,473	65%	104	2%	1,137	17%		
District 5	8,145	1,102	14%	4,789	59%	324	4%	1,593	20%		
District 6	6,090	705	12%	3,983	65%	133	2%	1,055	17%		
District 7	6,427	717	11%	4,047	63%	111	2%	1,305	20%		
Houses - American Community Survey											
Households		Built 2010+		Multi-Unit		Renter		Homeowner			
District 1	3,798	44	1%	1,789	46%	2,069	54%	1,729	46%		
District 2	3,022	57	2%	1,599	51%	1,884	62%	1,138	38%		
District 3	3,710	17	0%	2,021	52%	2,333	63%	1,377	37%		
District 4	3,813	33	1%	1,471	37%	2,068	54%	1,745	46%		
District 5	3,803	31	1%	2,016	50%	2,954	78%	849	22%		
District 6	3,327	92	3%	744	22%	1,197	36%	2,130	64%		
District 7	3,400	35	1%	1,218	35%	1,669	49%	1,731	51%		



Davis Seven-District Option #2



Total Population - Decennial Census											
Population		Deviation		Latino		Asian		Black		White	
District 1	9,788	413	4%	1,040	11%	1,690	17%	193	2%	7,001	72%
District 2	9,258	(117)	-1%	1,099	12%	2,154	23%	260	3%	5,892	64%
District 3	8,944	(431)	-5%	1,112	12%	1,388	16%	173	2%	6,424	72%
District 4	9,241	(134)	-1%	1,105	12%	2,806	30%	176	2%	5,254	57%
District 5	9,371	(4)	0%	1,392	15%	1,567	17%	230	2%	6,324	67%
District 6	9,510	135	1%	1,419	15%	2,006	21%	312	3%	6,095	64%
District 7	9,510	135	1%	1,005	11%	2,744	29%	184	2%	5,581	59%

ESTIMATED Population - American Community Survey											
Estimated Population		Est. Growth		Latino		Asian		Black		White	
District 1	9,936	148	2%	1,074	11%	1,828	18%	173	2%	6,840	69%
District 2	9,241	(17)	0%	1,216	13%	2,368	26%	155	2%	5,499	60%
District 3	9,045	101	1%	1,249	14%	1,327	15%	147	2%	6,102	67%
District 4	9,982	741	8%	1,632	16%	3,059	31%	595	6%	5,234	52%
District 5	9,397	26	0%	1,638	17%	1,400	15%	141	2%	6,822	73%
District 6	9,496	(14)	0%	1,602	17%	1,550	16%	143	2%	6,504	68%
District 7	9,568	58	1%	1,293	14%	2,944	31%	121	1%	5,101	53%

ESTIMATED Citizen Voting Age Population - American Community Survey											
CVAP Population		2015_US_H18+		2015_US_Wht18+		2015_US_Bl18+		2015_US_Asn18+			
District 1	7,652	708	9%	5,265	69%	125	2%	1,226	16%		
District 2	7,338	895	12%	4,195	57%	129	2%	1,790	24%		
District 3	6,199	725	12%	4,239	68%	139	2%	802	13%		
District 4	7,230	765	11%	3,526	49%	323	4%	2,287	32%		
District 5	7,353	999	14%	5,172	70%	74	1%	822	11%		
District 6	6,237	808	13%	4,219	68%	124	2%	855	14%		
District 7	7,450	895	12%	4,105	55%	71	1%	1,920	26%		

Houses - American Community Survey											
Households		Built 2010+		Multi-Unit		Renter		Homeowner			
District 1	3,944	44	1%	1,794	44%	2,131	54%	1,813	46%		
District 2	3,686	7	0%	1,509	40%	2,001	54%	1,685	46%		
District 3	3,365	42	1%	916	26%	1,224	36%	2,141	64%		
District 4	3,371	18	1%	1,471	42%	2,379	71%	992	29%		
District 5	4,026	31	1%	2,513	59%	2,898	72%	1,128	28%		
District 6	3,450	100	3%	1,107	31%	1,665	48%	1,785	52%		
District 7	3,031	67	2%	1,548	49%	1,876	62%	1,155	38%		

